Elements for the 2015 Agreement

Lessons from the KP Negotiations

Gonçalo Cavalheiro
Wednesday, September 3rd
Mitigation and MRV Partnership Summer School
Punta Cana, Republica Dominicana



Agenda

Guess who - POP Quizz!

The negotiation of the KP's targets

The ADP co-chairs draft negotiation text for the 2015 Agreement



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3



Guess who?

... declared support for legally binding emission commitments (together with emissions trading?)

The US, in a speech by the Under Secretary of State for Global Affairs

... supported that the KP should cover only 3 gases?

The EU, G-77 and China

... Supported the exclusion of sources or sinks for which there was insufficient knowledge or there were large uncertainties in its estimates

The US and New Zealand

CAOS

4

Guess who?

...opposed a gas basket approach (as opposed to a gas by gas approach) due to uncertainties in using GWPs?

G77 and China

... proposed an "emissions budget" rather than a single target year?

The USA

... proposed targets for 2005, 2010 and 2020
The G77 and China

5



Guess who?

...proposed uniform targets for all

Almost all Parties except Australia, Hungary et al., Iceland, Norway, Switzerland and Brazil.

... what triggered a widespread support for differentiated targets (except for the EU)?

The EU's proposal for its Bubble!



Guess what?

History can help look ahead, but don't be fooled about it! It can also trick us!

7



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Negotiating the KP Targets – Maybe history can help us move forward.

Parties proposed targets early in the process

- EU -15%
- AOSIS -20%

q



Negotiating the KP Targets – Maybe history can help us move forward.

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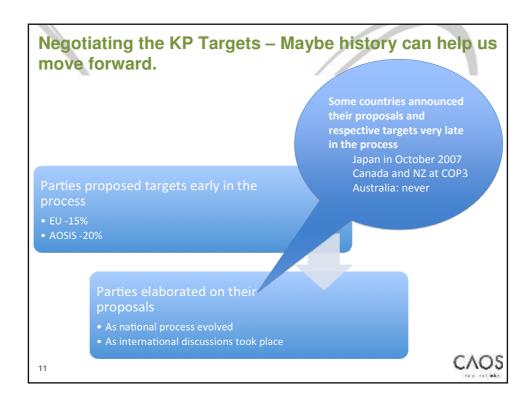
10

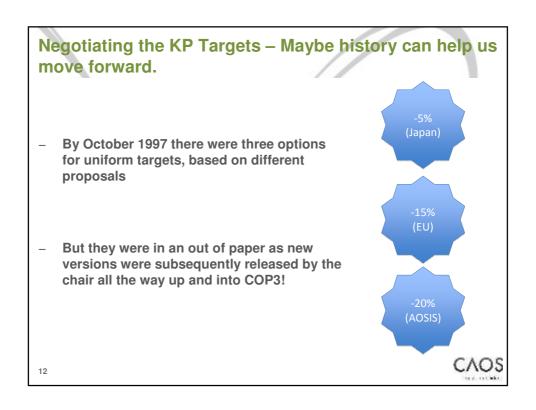
• AOSIS -20%

Parties elaborated on their proposals

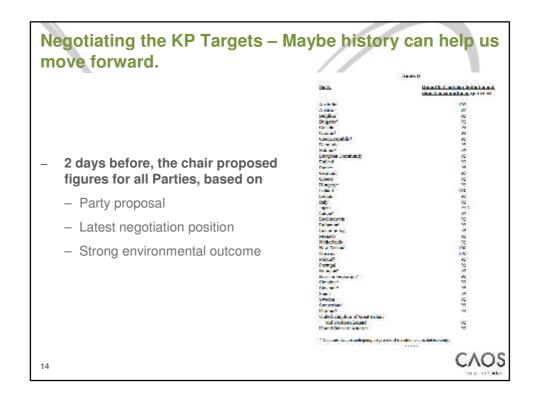
- As national process evolved
- As international discussions took place





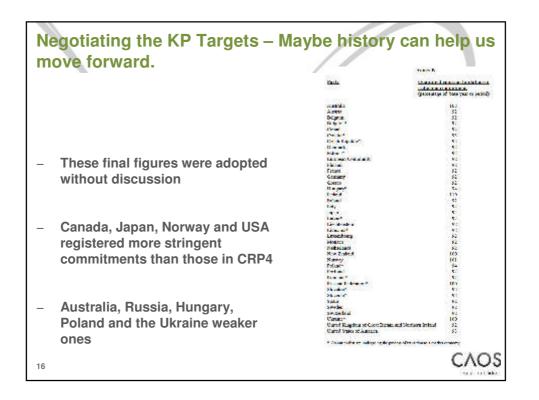


Negotiating the KP Targets – Maybe history can help us move forward. - The blank table, just 3 days before the KP was adopted - That remained blank



Negotiating the KP Targets – Maybe history can help us move forward. - Yet another turn around... back to an empty table - But this time, Parties filled the tables in... one by one dictating their targets while the secretariat typed them from the podium!

15



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17



The co-chairs non-paper

- Reflects Parties' proposals
- At least one option and its opposite for every item!
- Of course, no placeholder even for the inscription of commitments.



The co-chairs non-paper

- Along the lines of the Bali Action Plan:
 - Mitigation
 - Adaptation
 - Means of implementation
 - Finance
 - TT
 - CB
 - Transparency
- Section on cycle of commitments/contributions
 - Including compliance

19



The co-chairs non-paper: Mitigation

- Long term and collective aspects
 - One global long term goal to be expressed in temperature increase and/or global emissions target.
- Commitments / Contributions
 - All Parties to take successive commitments / contributions guided by CBDR RC
 - Commitments / Contributions to be subject to an ex-ante process, consultation and review.
 - Accounting rules to be applied to commitments/contributions



The co-chairs non-paper: Transparency

- Transparency provisions applicable to:
 - Mitigation
 - Adaptation
 - Finance
 - Technology
 - Capacity building
 - Accounting
 - Compliance
 - Ex-ante consideration of commitments/contributions

CVOS

21

The co-chairs non-paper: Transparency

- Transparency provisions to:
 - build upon current arrangements
 - evolve over time
 - Be suited to different types of commitments
- MRV of support by developed countries to be operationally linked to enhanced action by developing countries
- One set of provisions vs differentiated provisions



The co-chairs non-paper: Cycle

- Commitments/contributions to be time bound and renewed in a cycle
 - Enable an upward spiral of ambition
- MRV system to be refined through an assessment at each cycle
- (Process for consideration of commitments/contributions to be discussed in other slots).

23



What are your thoughts?

- Can the KP experience help us move forward?
- Is the co-chairs non-paper helpful?
 - What elements do you like most?
 - Which do you believe are unbalanced?



